



CITY OF TROUTDALE

"Gateway to the Columbia River Gorge"

AGENDA

CITY COUNCIL – WORK SESSION

Troutdale City Hall - Council Chambers
219 E. Historic Columbia River Hwy. (Lower Level, Rear Entrance)
Troutdale, OR 97060-2078

Tuesday, March 17, 2015 – 6:30pm

Mayor

Doug Daoust

City Council

David Ripma

Eric Anderson

Larry Morgan

Glenn White

Rich Allen

John Wilson

City Manager

Craig Ward

1. Roll Call

2. Discussion: Gresham Fire Intergovernmental Agreement.

Craig Ward, City Manager

3. Adjourn

Doug Daoust

Doug Daoust, Mayor

Dated: 3/12/15

Further information and copies of agenda packets are available at: Troutdale City Hall, 219 E. Historic Columbia River Hwy., Monday through Friday, 8:00 a.m. - 5:00 p.m.; on our Web Page www.troutdaleoregon.gov or call Debbie Stickney, City Recorder at 503-674-7237.

The meeting location is wheelchair accessible. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to: Debbie Stickney, City Recorder 503-674-7237.

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CITY OF TROUTDALE



STAFF REPORT

SUBJECT / ISSUE: Review the draft Intergovernmental Agreement (IGA) for Fire and Emergency Services provided by the City of Gresham.

MEETING TYPE: City Council Work Session	MEETING DATE: March 17, 2015 STAFF MEMBER: Craig Ward DEPARTMENT: Executive
ACTION REQUIRED Information/Discussion PUBLIC HEARING No	ADVISORY COMMITTEE/COMMISSION RECOMMENDATION: Not Applicable <u>Comments:</u>
STAFF RECOMMENDATION: Support the proposed IGA for Fire and Emergency Services.	

EXHIBITS: A: Redline Gresham Proposal of 03-09-2015 for Fire and Emergency Services.
 B: Fire Service Option Alternatives to Gresham 01-09-2015
 C: 3 Cities Fire Negotiating Team Meeting Presentation 02-13-2015
 D: 3 Cities Fire Negotiating Team Contract Proposal Outline 02-13-2015

Subject / Issue Relates To:

- Council Goals
 Legislative
 Other

Issue / Council Decision & Discussion Points:

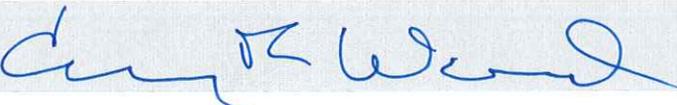
GOAL 3: FISCAL PRIORITIZATION AND BUDGET ACCOUNTABILITY

A. OBJECTIVE: PROMOTE FISCAL SOLVENCY

Measure 1: Promote pooling of resources with neighboring jurisdictions.

Measure 3: Consider other options for providing fire/life safety services

- ◆ The City has had a successful IGA with Gresham since 1992 providing quality Fire and Emergency Services.

Reviewed and Approved by City Manager: 

- ◆ The 2014 PSU Study found Gresham Fire to have the lowest cost of comparable medium-large, professionally staffed, suburban fire/EMS systems and districts in Oregon.
- ◆ Any alternative delivery models would require extensive study and evaluation prior to any decision to implement, exceeding the time available prior to current IGA expiration.
- ◆ Implementation of any alternative delivery models would require both significant up front capital expenditure and implementation time.
- ◆ Supports Council goals to improve and support livability in Troutdale, promote fiscal solvency, improve fiscal prioritization, and enhance budget accountability.

BACKGROUND:

Alternatives to Gresham providing services to Fairview, Troutdale and Wood Village (hereafter called the "Three Cities") were evaluated, and summary notes are provided in Exhibit B. The Three Cities engaged Portland State University in a study of fire serves to inform the pending negotiations with Gresham. Key findings from the Three Cities Fire and Emergency Services Project are summarized in Exhibit C, and summarized later in this Staff Report. Subsequently, the Three Cities proceeded to develop a successor agreement to the expiring IGA with Gresham for Fire Services. For more than the past six months the Three Cities Fire Negotiation Team that includes both elected representatives and City Managers/Administrators from each city have been working on a new agreement. Proposals have been exchanged with Gresham and a technical team was established to analyze the financial calculations. Negotiation progress paused between the November 2014 election and January 2015 as the elected representatives on the team required changes. A chronology of principles and proposed terms of negotiations are attached in Exhibit D.

Current Status:

During the initial negotiations Gresham staff have represented that their residents are paying the equivalent of \$1.93 per \$1,000 taxable assessed value (TAV), though that figure could be as high as \$2.16 per \$1,000 TAV if overhead and other costs not distributed to the Three Cities are factored in. The residents of Troutdale currently pay the equivalent of \$1.32 per \$1,000 TAV. While the 32% cost differential is difficult to defend to Gresham's residents and their City Council, our lower expenses also come at the cost of slower response times to outlying areas of Fairview and Troutdale (see Key Finding #6 below). Gresham initially proposed an equalized rate across all jurisdictions that would have resulted in a cost of about \$1.80 per \$1,000 TAV. Subsequent negotiation resulted Gresham reducing their basis to \$1.74 per \$1,000 TAV.

In 2005-06 FY the first year of the expiring IGA, the City paid \$1,109,000 or \$1.27 per \$1,000 TAV. In FY 2014-15 (year 10), the City paid \$1,688,855 or \$1.31 per \$1,000 TAV - a 3.15% increase in the TAV rate, costing Troutdale \$579,855 more per year than in 2005-06. During this period the TAV of property protected by the Fire Service in Troutdale increased 48%, from \$871,035,929 to \$1,289,385,250. The expiring IGA had a 4% annual increase for its final 5 years. Gresham represents their costs have increased at a rate of 4.33%.

Proposals:

A prior Gresham proposal would increase the costs stepwise over the first two years. The first year, 2015-16, at a rate of \$1.44 per \$1,000 TAV followed by a rate of \$1.61 per \$1,000 TAV for 2016-17.

The Three Cities recently countered with a proposed rate \$1.56 per \$1,000 TAV for year 2. Unfortunately none of these offers and counter-offers would save Troutdale money compared to the existing contract, but Gresham has made it clear that the previous model was unsustainable and would not be considered. The Three Cities proposed an extension of the existing IGA, which Gresham also rejected.

Gresham's current proposal retains the increase of costs stepwise over the first two years, where Troutdale would pay a 2015-16 rate of \$1.44 per \$1,000 TAV totaling \$1,856,715 - an increase of \$167,860 – about 10% over our 2014-15 payment. Gresham has accepted our counter proposal for the lowered second year rate of \$1.56 per \$1,000 TAV for 2016-17 totaling an estimated \$2,071,784.

The current Gresham proposed IGA redline text is attached as Exhibit A.

After 2016-17, Gresham proposes that the Three Cities' annual rate would be adjusted based on the prior year contract dollar amount, rather than a rate per \$1,000 TAV. A key driver would be labor agreements, so further cost increases are highly likely. That would also be likely if some agency other than Gresham provided us Fire and Emergency Services, of course. The proposed cost escalation formula includes an average of CPI and labor cost increases, with a bracket of 2.5% to 4.5% increase over the preceding year.

The Gresham proposal retains the individual Cities' two year opt out termination provision, while adding a provision allowing Gresham to initiate good faith renegotiations of the agreement terms with the remaining Cities.

Based on the current Gresham proposal, only the Year 1 cost is certain at a rate of \$1.44 per \$1,000 TAV. The following tables **estimate** Troutdale costs over the 10 year term.

YR	FY	Proposed Annual Cost	Increase
1	FY 2015-2016	\$1,856,715	\$167,860

Year 2 is based upon next year's TAV. **IF** Troutdale's TAV grows 3%, then FY 2014-2015 TAV of \$1,289,385,250 times 103%, equals an estimated \$1,328,066,808 TAV for FY 2015-2016. The estimated \$1,328,066,808 TAV at the rate of \$1.56 per \$1,000 TAV results in a contract cost for the second year of \$2,071,784.

YR	FY	Estimated Annual Cost	Estimated Increase
2	FY 2016-2017	\$ 2,071,784	\$ 215,069

For Years 3 through 10, with the bracket of 2.5% to 4.5% increase over the preceding year.

YR	FY	Estimated Annual Cost	Estimated Increase @ 2.5% Minimum		Estimated Annual Cost	Estimated Increase @ 4.5% Maximum
3	FY 2017-2018	\$2,123,579	\$51,795		\$2,165,015	\$93,230
4	FY 2018-2019	\$2,176,668	\$53,089		\$2,262,440	\$97,426
5	FY 2019-2020	\$2,231,085	\$54,417		\$2,364,250	\$101,810
6	FY 2020-2021	\$2,286,862	\$55,777		\$2,470,641	\$106,391
7	FY 2021-2022	\$2,344,034	\$57,172		\$2,581,820	\$111,179
8	FY 2022-2023	\$2,402,635	\$58,601		\$2,698,002	\$116,182
9	FY 2023-2024	\$2,462,700	\$60,066		\$2,819,412	\$121,410
10	FY 2024-2025	\$2,524,268	\$61,568		\$2,946,286	\$126,874

Performance reporting, as noted below in Key Finding #8, are generally agreed upon.

From the Three Cities Fire and Emergency Services Project dated February 6, 2014, prepared by: The Center for Public Service of Portland State University's Mark O. Hatfield School of Government.

Key findings from the Executive Summary:

Key Finding #1: Contrary to popular perception, emergency medical services (EMS) are the primary product purchased by the Three Cities and their residents. Gresham FES responds to about 5 "medical" calls for service per day and fewer than 2 calls per day initially labeled as "fire" calls. Within the "fire category," an actual "structural fire" is far less common, occurring about once every 25 days.

Key Finding #2: The current fire and EMS provider system meets high professional standards; however, the Gresham Fire and Emergency Services (FES) system, like many systems, is designed and weighted to be more responsive to potential structural fires, than to actual medical emergencies.

Key Finding #3: Among comparable medium-large, professionally staffed, suburban fire/EMS systems and districts, Gresham FES is a low-cost provider. Both in terms of cost per resident, and of cost per \$1,000 property value, GFES has lower costs than the Salem, Medford, Hillsboro and Tualatin Valley Fire & Rescue (eastern and central Washington County).

Key Finding #4: Under the current IGA, Three Cities' residents are receiving fire and EMS services for about 20 to 30 percent less than Gresham and RFD#10 residents.

Key Finding #5: While the Three Cities residents are paying less for fire and EM services, their overall demands on the system relative to their Gresham counterparts are marginally less (about 88 Three Cities calls per 1,000 residents vs. 93 Gresham calls per 1,000 residents).

Key Finding #6: Based on call response times, Three Cities residents receive lower service levels than most other users of the Gresham system. For Priority 1 medical call response times, more calls take 6 minutes or longer, and fewer calls are responded to in 4 minutes or less.

Key Finding #7: The location of the Gresham FES stations and "overlapping" calls stretch system reliability and response times.

Key Finding #8: The current IGA between the Three Cities and Gresham does not include a requirement for reporting service quality, performance, productivity and accomplishment metrics. In reaching an agreement with any provider, best practices suggest that the Three Cities should include contract provisions to require the preparation of a standards of cover document, maintenance of a performance analysis and reporting system, and the routine delivery of performance reports.

Key Finding #9: In addition to re-negotiating a new contract with Gresham FES, there are several service delivery options that the Three Cities could pursue for the future provision of fire and EM services. Several of these options could result in equivalent or even better service levels, though at potentially higher costs.

Key Finding #10: Most options, especially those involving the Three Cities only, require new capital costs and present significant operational challenges.

SUMMARY:

While there may be a desire to explore alternatives to Gresham as the service provider, staff recommends first renewing the IGA to ensure that appropriate Fire and Emergency Services are in place for July 1, 2015. Should the Council desire to explore alternatives, a more deliberate process with adequate time could then be considered.

**INTERGOVERNMENTAL AGREEMENT FOR FIRE
AND EMERGENCY SERVICES**

This Intergovernmental Agreement (Agreement) is by and between the City of Gresham (Gresham), and the City of Troutdale (Troutdale), the City of Fairview (Fairview) and the City of Wood Village (Wood Village) (collectively "Three Cities").

WHEREAS, Gresham and the Three Cities, under the authority of ORS Chapter 190, desire to enter into this Agreement for the provision of fire and emergency services to the territory within the city limits of the Three Cities.

WHEREAS, Gresham desires to enter into an agreement with the Three Cities to provide fire and emergency services to the Three Cities and their inhabitants through its Fire and Emergency Services Department (GFES); and

WHEREAS, Gresham through its GFES has the resources to provide quality and professional FEMS to the Three Cities; and

WHEREAS, Gresham and the Three Cities have an established and successful twenty year contract relationship for FEMS and desire to continue and build upon the existing partnership; and

WHEREAS, the parties agree that sharing resources to void unnecessary duplication of staff, equipment, and training will promote efficiency and effectiveness in local government administration and service delivery; and

WHEREAS, Gresham through its GFES will provide fire and emergency services in accord with this Agreement and the Three Cities will provide payment to Gresham for the agreed upon cost of providing fire and emergency services.

NOW, THEREFORE, the parties agree as follows:

1. This Agreement shall be effective ~~on the date the Agreement is signed by all the authorized signators listed below.~~ ~~The~~at 12:01 A.M July 1, 2015. This Agreement shall remain in effect until 11:59 P.M. June 30, ~~2015~~2025 unless earlier terminated in accordance with the paragraph ~~7~~13 or modified in accordance with paragraph ~~8~~14.
2. Gresham shall provide fire suppression, fire prevention, emergency medical services and ~~hazardous materials emergency~~specialty rescue and response services to the Three Cities. The level of service to be provided shall be the same level as that provided to the Three Cities as of the effective date of this Agreement.
3. ~~a.~~Services Provided:
 - a. Fire suppression and emergency medical services.
 - i. Gresham will maintain continuous (twenty-four (24) hours per day, seven (7) days per week) fire suppression and emergency medical service at the

- ii. level provided at the signing of this Agreement.
 - ii. Mutual aid and automatic aid agreements with fire suppression providers that are contiguous with the Three Cities.
- b. Specialty rescue and response services may include:
 - i. Regional Hazardous Materials Team for chemical spills and biological incidents at fixed sites, such as manufacturing facilities, and transportation accidents, including interstate and rail.
 - ii. Water Rescue.
 - iii. Technical Rescue Team to include confined space for industrial users and high angle rope rescue.
 - iv. Urban Search and Rescue (USAR) for structural collapse.
 - v. CBRNE (Chemical, Biological, Radiological, Nuclear, and Explosive) response, including Mass Casualty.
- c. Fire Prevention Services may include:
 - i. Review of building and construction plans for compliance with applicable fire codes and ordinances within the Three Cities.
 - ii. Fire investigation within the Three Cities.
 - iii. Review of Fire Codes and ordinances for adoption by the Three Cities.
 - iv. Fire prevention and education programs, which may include civic groups, presentations at schools, and other community events. These programs shall be consistent with other outreach efforts in Gresham.

3.4. The Three Cities agree to adopt the same Fire Code, with amendments, that is adopted by Gresham. Gresham shall provide notice to the Three Cities of each amendment to its Fire Code. Each of the Three Cities individually grant Gresham the authority to enforce that Fire Code in the Three Cities. Gresham accepts this authority and agrees to enforce that Fire Code within the Three Cities.

5. Reporting

- a. GFES shall submit separate monthly management reports to each of the Three Cities in accordance with the template in Appendix A.
- b. Management reports shall include the following:
 - i. Response times, including any unusual circumstances that may have caused a variant in response
 - ii. Number of calls, broken out by type
 - iii. Program-level property loss and death statistics
 - iv. Information regarding significant events
- c. Upon request, GFES will be available to review any items identified in these reports with the Three Cities.

6. Performance

- a. GFES shall immediately notify the Three Cities of any major system failure or maintenance which affects service to the Three Cities.
- b. Upon request, GFES shall provide large scale and significant event debriefs.
- c. Complaints received by the Three Cities about GFES services, will be referred directly to the GFES Fire Chief. Any resolution or correspondence concerning that referred call shall be provided back to the originating City, with a summary provided to the User Board specified in this Agreement.

4.7. Gresham shall provide for all facilities maintenance, vehicle maintenance, equipment maintenance and replacement, and the attendant risk management, personnel management, and management support necessary to perform the services required under this Agreement.

5.8. Subject to the prior review and recommendation of by the user board that is described in paragraph 4.9, Gresham reserves the right to locate personnel, facilities and apparatus to provide effective, cost effective service to its total regional service area.

~~1. A~~The existing user board shall ~~be established within sixty (60) days of the effective date of~~continue under this Agreement. The user board shall be comprised of no more than nine (9) members, ~~with six (6) of the nine (9) members being~~ comprised of two (2) representatives ~~that are recommended~~appointed by Troutdale, two (2) representatives ~~that recommended~~appointed by Fairview ~~and~~, two (2) representatives ~~that are recommended~~appointed by Wood Village, and three (3) representatives appointed by Gresham. Gresham and the Three Cities shall continue to work cooperatively ~~to establish~~on the role and responsibilities of the user board.

6.9. ~~Gresham shall provide~~ No staffing, equipment or service provision changes shall be made to the primary response stations to the Three Cities ~~an annual report that provides a statistical breakdown of services provided under this Agreement~~without first discussing the proposed changes with the User Board. Gresham shall retain the sole ability to make any such decision and implement such changes.

- a. In addition to monthly reports in accordance with Appendix A, Gresham shall make an annual presentation in the first calendar quarter of each year to the City Council of each of the Three Cities summarizing the prior calendar year monthly management reports, and progress on system performance and productivity improvements.
- b. A standards of service document shall be prepared identifying the response methods and equipment employed by GFES. The standards shall be provided to the Three Cities, and the annual report shall include any proposed or implemented changes to the standards.

7.10. Troutdale, Fairview and Wood Village shall individually and independently pay Gresham the following sums as compensation for fire services:

- a. For Fiscal Year 2015/2016, the fee for service shall be:

	2015/2016
Wood Village	\$ 371,013
Fairview	\$ 914,377
Troutdale	\$1,856,715

- b. For Fiscal Year 2016/2017 the amount owed shall be calculated for each jurisdiction based on \$1.56 per \$1,000 AV (to be calculated using the assessed values announced in the fall of 2015).
- c. For Fiscal Year 2017/2018 and for each fiscal year thereafter, the fee for service will be established by increasing each jurisdiction's prior year's number by a rate calculated by the following formula:
- i. Consumer Price Index percentage increase + (Fire Department average employee cost percentage increase from the prior fiscal year, divided by 2).
 - ii. The annual escalation factor shall not be less than 2.5% or more than 4.5%.
 - iii. The CPI used shall be CPI-W – all cities – all items – June to June - not seasonally adjusted (Series ID: CWUR0000SA0)
 - iv. Fire Department Employee Costs shall include all employee costs from the most recently completed fiscal year. These costs shall include all pay types including but not limited to: salaries, overtime, certificate pay, and premium pay and all benefit types including but not limited to: Health & Dental Insurance, PERS, pension bonds, VEBA, and workers' compensation.
 - v. By approximately January 15th of each year Gresham shall notify the Three Cities in writing of the estimate for the fee for services for the coming July 1st FY, illustrating the formula components, calculation and resulting fees.

~~8.11.~~ Troutdale, Fairview and Wood Village shall also be individually and independently responsible for the cost of Fire Dispatch services pursuant to the Intergovernmental Agreement with the City of Portland Bureau of Emergency Communications. Each ~~city~~ of the Three Cities shall provide ~~Gresham-FES~~GFES with written confirmation that it has paid for Fire Dispatch services.

~~9.12.~~ The Three Cities annual financial obligations to Gresham, set out ~~in the tables~~ above, shall be paid ~~quarterly in arrears upon invoice by Gresham~~ in four equal installments, with the payments being made on or before October 1st, January 1st, April 1st and June 30th of each year.

~~10.13.~~ This Agreement may be terminated by Gresham or by Troutdale, Fairview or Wood Village, in accordance with the following:

- a. Gresham may terminate ~~the~~this Agreement if Troutdale, Fairview or Wood Village is in default and Gresham notifies the defaulting party in writing that it intends to terminate the Agreement if the default is not cured within ten days of

the date the notice is received. If ~~the~~ this Agreement is terminated by Gresham due to default by one of the Three Cities, the Agreement between Gresham and the remaining non-defaulting cities shall continue in full force and effect.

- b. Troutdale, Fairview or Wood Village may terminate ~~the~~ this Agreement if Gresham is in default and Troutdale, Fairview or Wood Village notifies Gresham and the other two cities that it intends to terminate the Agreement (Initial Termination Notice) if the default is not cured within ten days of the date the Initial Termination Notice is received. If ~~the~~ this Agreement is terminated due to Gresham's default, the Agreement between Gresham and the two cities that did not issue the Initial Termination Notice shall continue in full force and effect unless one or both of the other cities notify Gresham within five (5) days of the receipt of the Initial Termination Notice that they are also terminating the Agreement due to Gresham's default (Secondary Termination Notice). The Secondary Termination Notice shall cause the Agreement to be terminated as between Gresham and the other city that provided the Secondary Termination Notice if the default is not cured.
- c. Default occurs if one party fails to provide services or compensation required under this Agreement or otherwise fails to comply with the terms and conditions of this Agreement. A party may cure its default if it provides the services or complies with the applicable provision within the applicable ten (10) or five (5) day notice period.
- d. Troutdale, Fairview or Wood Village may terminate ~~the~~ this Agreement upon providing Gresham and the other two cities written notice of its intent to terminate the Agreement at least two years prior to the termination date (Two- year Opt Out Notice). If a Two-Year Opt Out Notice is issued, the Agreement between Gresham and the two cities that did not issue the Two-Year Opt Out Notice shall continue in full force and effect unless one or both of the other cities notify Gresham within thirty (30) days of the receipt of the Two-Year Opt Out Notice that they are also terminating the Agreement at the end of the two-year notice period (Secondary Opt Out Notice). The Secondary Opt Out Notice shall cause the Agreement to be terminated as between Gresham and the other city that provided the Secondary Opt Out Notice, effective the same date provided in the Two-Year Opt Out Notice.
- e. Upon receipt of any notice of termination, Gresham may notify the cities that did not issue such notice that it is requesting a review of the terms of this Agreement. The parties will thereafter engage in good faith negotiations. Any modification to the terms of this Agreement pursuant to such review shall be in writing and approved by each of the non-opt out parties. If, following good faith negotiations, the parties are unable to reach an agreement regarding modifications to the Agreement, any party may elect to terminate its participation in the Agreement by providing written notice to all the other parties at least one hundred and eighty (180) days prior to the termination date, which shall be no earlier than the termination date in the original notice of termination unless mutually agreed by all

of the parties to this Agreement.

~~11.14.~~ After June 30, ~~2010~~2020, Gresham may notify the Three Cities in writing that it is requesting a review of the terms of this Agreement. The Three Cities shall grant Gresham's request to review the terms of this Agreement only if there are extraordinary and unforeseeable events that are outside Gresham's control that result in a nine and one-half percent (9.5%) or higher increase from the preceding fiscal year, ~~not recognized in the escalation formula provided in this Agreement,~~ in current expenditures (excluding capital outlay and debt service) that Gresham incurs to provide fire services excluding hazmat services. The increase in expenditures must be the direct result of an unfunded mandate from another jurisdiction that Gresham must comply with, such as a change in the laws that are adopted by the Oregon Legislature, United States Congress, or a state or federal agency, or a ruling from an arbitrator as a result of mandatory binding arbitration.

- a. ~~a.~~ Any modification to the terms of this Agreement, following a review as provided above, shall be in writing and approved by the authorized signature of each of the parties, which shall review and approve the modified agreement individually.
- b. ~~b.~~ If, following good faith negotiations, the parties are unable to reach an agreement regarding modifications to ~~the~~this Agreement, any one of the parties may elect to opt out of the negotiations and terminate its participation in ~~the~~this Agreement by providing written notice to all the other parties one hundred and eighty (180) days prior to the termination date. The remaining parties may continue to negotiate or may elect to opt out of ~~the~~this Agreement. If a remaining party elects to opt out of the negotiations and terminate its participation in ~~the~~this Agreement the remaining party must provide the other parties with written notice of its intent to opt out of ~~this~~ Agreement within one hundred and eighty (180) days.

~~12.15.~~ This Agreement, including Appendix A, Monthly Service Activity Report, contains the entire written agreement between the parties and replaces all prior and contemporaneous written agreements between any of the parties pertaining to fire suppression, fire prevention, emergency medical services and hazardous emergency response services.

~~13.16.~~ Subject to Oregon law, Gresham agrees to indemnify, defend and hold harmless the Three Cities from liability to third parties for its performance under the terms of this Agreement.

~~14.17.~~ Gresham and the Three Cities agree that all claims, controversies or disputes which arise out of this Agreement shall be resolved by first participating in mediation, and if mediation is not successful, then by binding arbitration. The arbitrator shall be mutually selected by the parties. If the parties are unable to agree on the arbitrator, the parties shall request a list of arbitrators from Multnomah County Circuit Court and the arbitrator will be selected by striking an arbitrator from the list, alternating back and forth between the parties. Any judgment upon the award rendered pursuant to such arbitration may be entered in any court having jurisdiction thereof.

~~15.18.~~ If a legal action, including binding mandatory arbitration, is instituted to enforce the

terms of this Agreement, the prevailing party is entitled to such sums as the arbitrator or court deems reasonable for attorney fees, and to all costs and disbursements incurred.

For Troutdale:

For Gresham:

Signature Page Follows

TROUTDALE:

GRESHAM:

This ___ day of _____, ~~2005~~2015
_____, ~~2005~~2015

This ___ day of _____

~~Paul Thalhofer~~ _____

Doug Daoust, Mayor
Mayor

~~Charles Becker~~

Shane T. Bemis,

~~John Anderson~~ _____

Craig Ward, City ~~Administrator~~ Manager
Manager

Erik V. Kvarsten, City

~~For Wood Village:~~ _____

~~For Fairview:~~ _____

WOOD VILLAGE:

FAIRVIEW:

This ___ day of _____, ~~2005~~2015
_____, ~~2005~~2015

This ___ day of _____

~~David Fuller~~ _____

Patricia Smith, Mayor
Mayor

~~Mike Weatherby~~ Ted Tosterud,

~~Sheila Ritz~~ _____

William Peterson, City Administrator
Nelson, City Administrator

~~Jan Wellman~~ Samantha

APPROVED AS TO FORM:

APPROVED AS TO FORM:

~~Marnie Allen~~

Ed Trompke, Troutdale City Attorney
Gresham City Attorney

~~Susan Bischoff~~ David R. Ris,

APPROVED AS TO FORM:

APPROVED AS TO FORM:

Jeff Condit, Wood Village City Attorney

Heather Martin, Fairview City Attorney



Service Activity Report

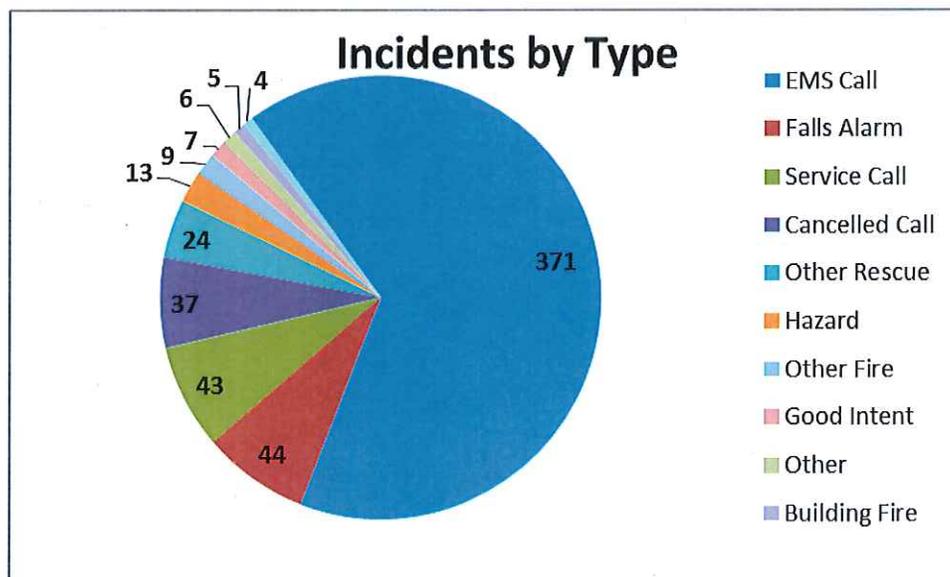
City of _____

For the Period July – December 2014

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Page 8	Dollar Value of Fire Losses
Page 9	Incident List
Page 10	Analysis and Discussion

Summary of Incidents by Incident Type for the period July – December 2014

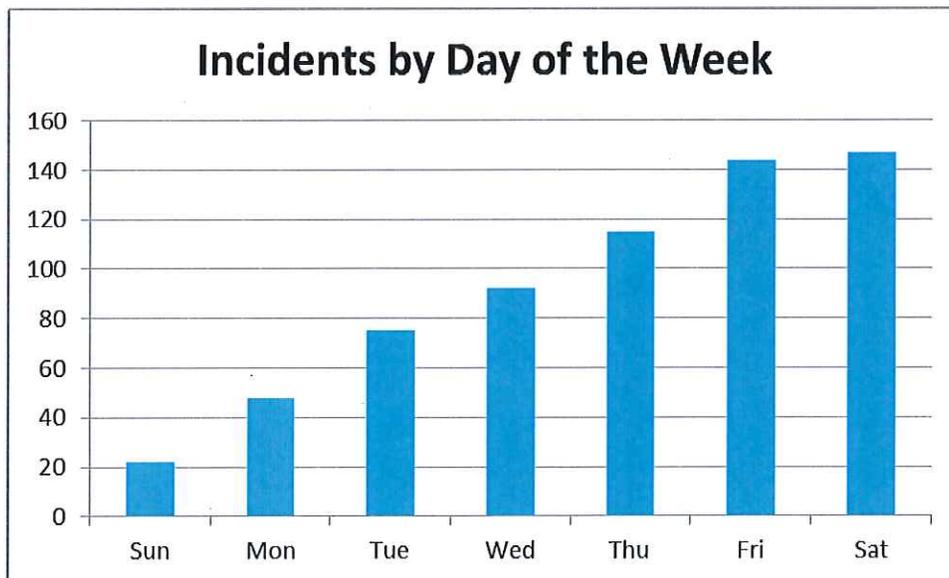


Summary of Incidents by Incident Type for the period July – December 2014

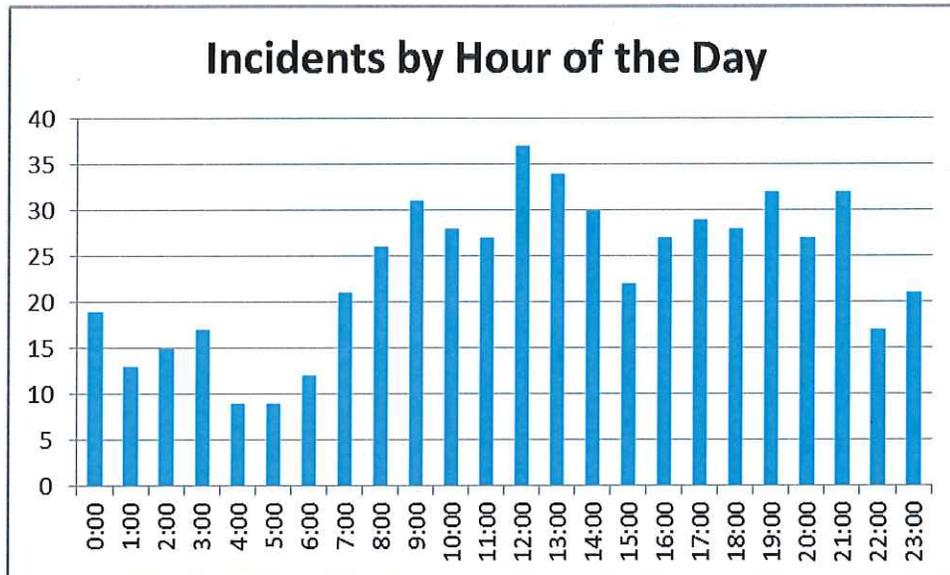
Type	Description	Count
	Not Type-coded	4
111	Building fire	5
131	Passenger vehicle fire	1
132	Road freight or transport vehicle fire	2
135	Aircraft fire	1
1401	Bark Dust Fire	5
142	Brush or brush-and-grass mixture fire	1
143	Grass fire	2
150	Outside rubbish fire, Other	1
300	Rescue, EMS incident, other	138
311	Medical assist, assist EMS crew	9
321	EMS call, excluding vehicle accident with injury	224
322	Motor vehicle accident with injuries	6
323	Motor vehicle/pedestrian accident (MV Ped)	5
324	Motor Vehicle Accident with no injuries	8
331	Lock-in (if lock out , use 511)	3
361	Swimming/recreational water areas rescue	2
400	Hazardous condition, Other	5
411	Gasoline or other flammable liquid spill	1
412	Gas leak (natural gas or LPG)	3
444	Power line down	2
462	Aircraft standby	2
500	Service Call, other	6
510	Person in distress, Other	4
511	Lock-out	2
520	Water problem, Other	1
531	Smoke or odor removal	7
550	Public service assistance, Other	8
551	Assist police or other governmental agency	2
553	Public service	3
554	Assist invalid	4

561	Unauthorized burning	6
600	Good intent call, Other	7
611	Dispatched & cancelled en route	20
6111	EMS: Cancelled	9
6112	Non-EMS: Cancelled	1
622	No Incident found on arrival at dispatch address	3
631	Authorized controlled burning	2
671	HazMat release investigation w/no HazMat	2
700	False alarm or false call, Other	12
710	Malicious, mischievous false call, Other	1
730	System malfunction, Other	7
733	Smoke detector activation due to malfunction	5
740	Unintentional transmission of alarm, Other	6
743	Smoke detector activation, no fire - unintentional	2
744	Detector activation, no fire - unintentional	5
745	Alarm system activation, no fire - unintentional	6
900	Special type of incident, Other	2
	All Incidents	563

Incident Count by Day of the Week, for the period July – December 2014

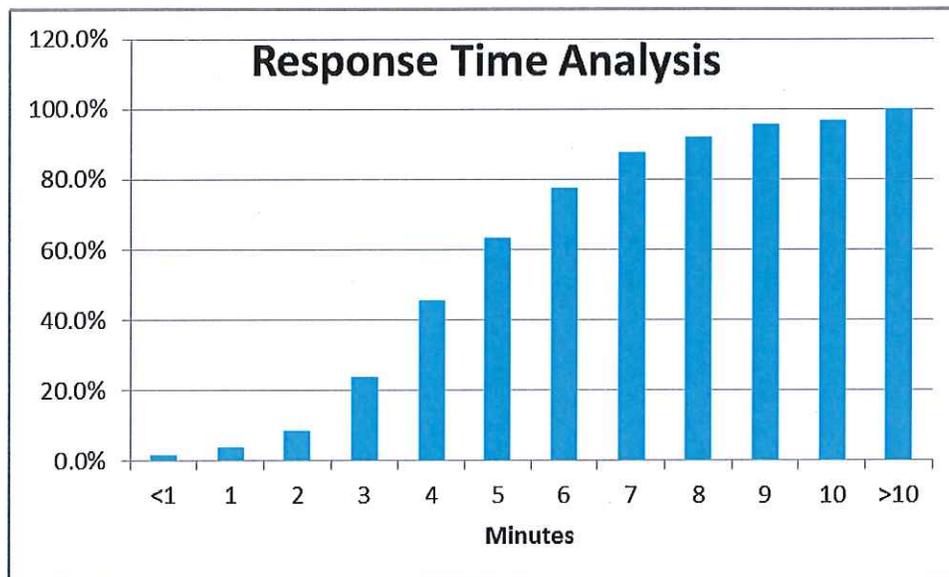


Incident Count by Hour of the Day, for the period July – December 2014



Response Time Analysis for the period July – December 2014

- Chart displays cumulative percentage of responses within the displayed time, in minutes.



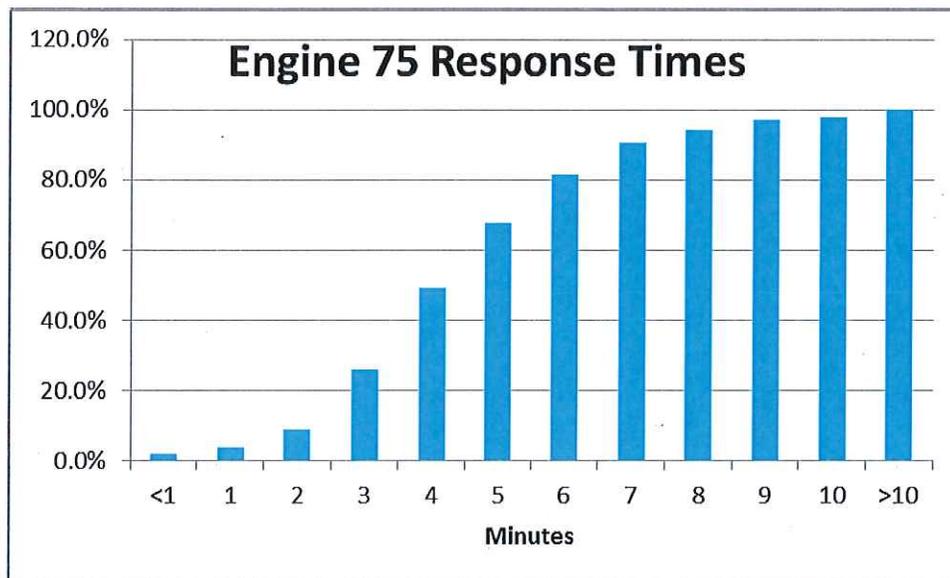
Response Time Table for the period July – December 2014

Minutes	Count	Cumulative %
---------	-------	--------------

<1	10	1.8%
1	10	3.7%
2	27	8.7%
3	82	23.8%
4	118	45.5%
5	98	63.5%
6	77	77.7%
7	55	87.8%
8	24	92.3%
9	19	95.8%
10	6	96.9%
>10	17	100.0%
Total	543	

Engine 75 Response Time Analysis for the period July – December 2014

- Chart displays cumulative percentage of responses within the displayed time, in minutes.



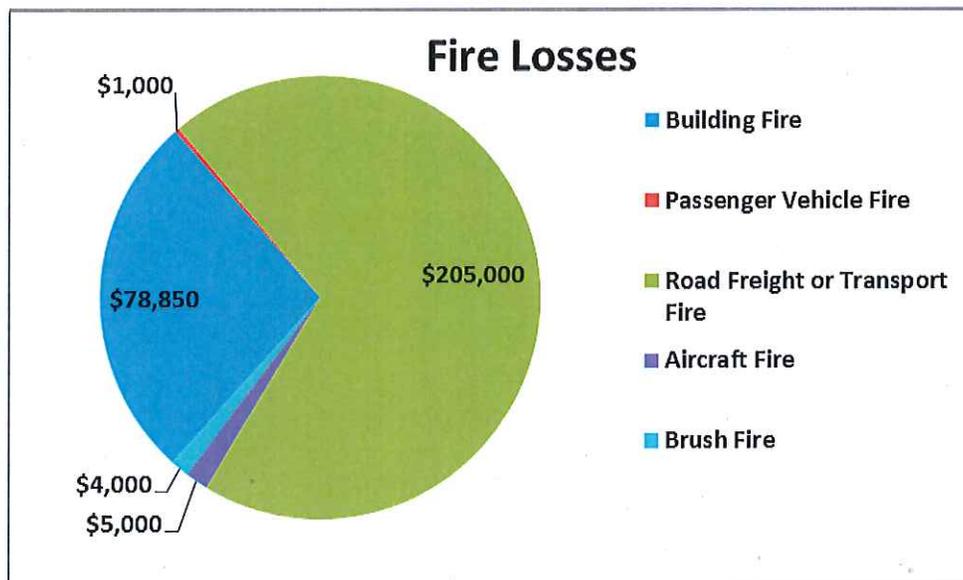
Engine 75 Response Time Table for the period July – December 2014

Minutes	Count	Cumulative %
<1	10	2.1%
1	9	4.0%

2	24	9.0%
3	82	26.1%
4	111	49.3%
5	88	67.6%
6	67	81.6%
7	43	90.6%
8	18	94.4%
9	13	97.1%
10	4	97.9%
>10	10	100.0%
Total	479	

Fire Losses for the period July – December 2014

- Value of losses are estimated by the Fire Officer on-scene, and therefore may vary substantially from the actual value of property lost.



Dollar Value of Property Lost and Saved for the Period July – December 2014

Incident Type	Lost	Saved	Total Value
Building Fire	\$ 78,850	\$ 1,656,350	\$ 1,735,200
Passenger Vehicle Fire	\$ 1,000	\$ 1,000	\$ 2,000
Road Freight or Transport Fire	\$ 205,000	\$ 116,000	\$ 321,000

Aircraft Fire	\$ 5,000	\$ 22,000	\$ 27,000
Brush Fire	\$ 4,000	\$ 3,000	\$ 7,000
Total Fires	\$ 293,850	\$ 1,798,350	\$ 2,092,200

List of Incidents that occurred from July through December 2014

Inc. Num.	Date	Type	Location		
14-0028299	7/1/2014	Person in distress, Other	1526SE	KNARR	CT
14-0028304	7/1/2014	Rescue, EMS incident, other	2139SE	BEAVER CREEK	LN
14-0028324	7/1/2014	HazMat release investigation w/no HazMat	2575NW	GRAHAM	CIR
14-0028328	7/1/2014	Swimming/recreational water areas rescue	1110E	HISTORIC COLUMBIA RIVER	HWY
14-0028342	7/2/2014	EMS call, excluding vehicle accident with injury	1694SW	MIRANDA	PL
14-0028367	7/2/2014	Smoke detector activation due to malfunction	1201SW	CHERRY PARK	RD
14-0028368	7/2/2014	Good intent call, Other	499E	HISTORIC COLUMBIA RIVER	HWY
14-0009231	7/2/2014	Aircraft fire	999NW	NORTH FRONTAGE	RD
14-0028387	7/2/2014	Unauthorized burning	3260SE	LEWIS	CT
14-0028405	7/3/2014	Alarm system activation, no fire - unintentional	325NW	PERIMETER	WAY
14-0028411	7/3/2014	EMS call, excluding vehicle accident with injury	2428SE	HUDSON	CT
14-0028437	7/3/2014	EMS call, excluding vehicle accident with injury	2501SW	CHERRY PARK	RD
14-0028450	7/4/2014	EMS: Cancelled	450NW	257TH	AVE
14-0028458	7/4/2014	EMS call, excluding vehicle accident with injury	1108NW	FRONTAGE	RD
14-0028461	7/4/2014	Lock-in (if lock out , use 511)	742SW	14TH	ST
14-0028471	7/4/2014	EMS call, excluding vehicle accident with injury	2428SE	HUDSON	CT
14-0028486	7/5/2014	Dispatched & cancelled en route	790NW	Frontage	RD B
14-0028489	7/5/2014	EMS call, excluding vehicle accident with injury	2239SW	BRINK	AVE
14-0028490	7/5/2014	EMS call, excluding vehicle accident with injury	2015SW	257TH	AVE
14-0028497	7/5/2014	False alarm or false call, Other	808SW	ALDER	CIR 300
14-0028499	7/5/2014	EMS call, excluding vehicle accident with injury	2428SE	HUDSON	CT
14-0028502	7/5/2014	EMS call, excluding vehicle accident with injury	1323SW	CHERRY PARK	RD 5
14-0028507	7/5/2014	EMS call, excluding vehicle accident with injury	450NW	257TH	WAY 348
14-0028512	7/5/2014	EMS call, excluding vehicle accident with injury	2428SE	HUDSON	CT
14-0028516	7/5/2014	Rescue, EMS incident, other	1536SE	26TH	CT
14-0028547	7/6/2014	EMS call, excluding vehicle accident with injury	1247SW	10TH	WAY
14-0028557	7/6/2014	Dispatched & cancelled en route	1110E	HISTORIC COLUMBIA RIVER	HWY
14-0028558	7/6/2014	EMS call, excluding vehicle accident with injury	1006SE	JACKSON PARK	RD
14-0028563	7/6/2014	System malfunction, Other	1820NW	GRAHAM	RD
14-0028564	7/6/2014	EMS call, excluding vehicle accident with injury	1201SW	CHERRY PARK	RD C1
14-0028570	7/7/2014	EMS call, excluding vehicle accident with injury	224SW	EDGEFIELD	CT
14-0028575	7/7/2014	EMS call, excluding vehicle accident with injury	1985SW	257TH	AVE
14-0028610	7/7/2014	Medical assist, assist EMS crew	1507SW	SPENCE	CT
14-0028623	7/7/2014	Dispatched & cancelled en route	1000NW	GRAHAM	RD

14-0028629	7/8/2014	Medical assist, assist EMS crew	402SE	2ND	ST	
14-0028649	7/8/2014	Rescue, EMS incident, other	790NW	FRONTAGE	RD	B
14-0028678	7/9/2014	EMS call, excluding vehicle accident with injury	635SW	SUNSET	WAY	

NOTE: Actual List will include all incidents for the subject period, on subsequent pages of the report.

Analysis and Discussion

This section of the report will include a narrative discussion of activity that occurred during the time period covered by the report, including a description of major fires and other incidents, as well as a comparison of displayed statistics to prior periods.

Fire Contract Options January 9, 2015

Alternatives to the current Gresham model, and other outstanding issues:

Fire District 10: The negotiating team reached out a couple of months ago to Multnomah County Rural Fire District 10 Chair Mike McKeel who just responded this week. He frankly shared that he had not responded previously because, in order to secure financing for financing for District 10's new fire station in Boring, they needed agreement from Gresham that the first demand on all fire district resources would be the debt for the fire station, not the payment of the contract with Gresham, so he dropped consideration of a service contract with us in exchange for that agreement. Mr. McKeel encouraged us to propose a public vote to rejoin fire district 10, and reiterated the positive revenue impacts it would have for us to directly shift the property tax burden for fire to the property owners, and not lower our respective current permanent rates.

Fire District 14: The Corbett district is an all-volunteer district that the negotiation team determined lacked the resources needed to provide protection to maintain our current standard of emergency capacity, so we did not solicit a proposal from them. The risks posted by freight on the railway and freeway, as well as hazardous materials in our industrial area, convince that a volunteer force is not sufficient for Troutdale, even if they were supervised by a cadre of professionals. We also approached Clackamas County Fire District representatives early in the process (about two years ago, prior to the PSU study work) to determine if they had any interest. We received a very lukewarm response and did not pursue that option.

Conflagration Act: The three city's negotiation team considered how the Emergency Conflagration Act (Chapter 112, Oregon Laws of 1947) might serve us should the contract with Gresham expire before we finalize a new contract with Gresham or put services in place from another provider. It is designed for cases such as wildfires where all local and mutual aid resources been depleted. Activating the Act's authority can only be authorized by the Governor, and is only used for fires that threaten life and structures. The hope was that, absent a contract fire service, the Act might force Gresham to provide responses to fires threatening life or structures. Non-fire emergency responses would presumably be addressed by AMR under the County franchise.

While the 2014 rate for a fire apparatus is only \$100 per hour, there are several problems with applying this act to making Gresham provide us with emergency response services. To invoke the act and declare a conflagration takes a request of the County Fire Defense Board Chief (currently Chief Matthews) to the State Fire Marshal, and then an action by the Governor. A determination must be made that the need exceeds available local resources for a particular incident. Even if Chief Matthews, the State Fire Marshall and the Governor are willing, the process to seek and receive the

Governor's declaration, and then actually get apparatus to the scene of an incident, may work for a wildfire that takes days to grow, but would be impractical for fast response to local incidents.

State Fire Marshal: Under ORS 476.030 the State Fire Marshal's powers are fairly broad and include ensuring that governmental subdivisions of the state have enacted adequate standards concerning fire prevention, safety and other requirements. It is a stretch, but the State Fire Marshal could theoretically compel Gresham to provide the services as a stop-gap measure while the parties are negotiating (it is conceivable that they could also compel us to use Gresham's services under terms we seek to avoid). There is no direct authority for this but given their duties under state law they theoretically have indirect authority to do this. As tempting as it may be to take that risk, even if Fairview and Wood Village were so inclined, with something as critical as emergency services at stake I would only recommend such a drastic step under dire of circumstances.

AMR: There is a statutory requirement for each county to adopt emergency medical response protocols and ambulance service areas, including designating specific ambulance providers in each designated area, and to develop an emergency medical response system in each designated ambulance service area. The negotiation team considered whether the three cities could apply that authority to collectively contract directly with AMR, and had several conversations with various County representatives including the Chair and their staff, including Darrell Knott the County's designated Emergency Medical Services Administrator. They determined that the Multnomah County ordinance and response protocols would not permit the use of any direct contract system with AMR to substitute for a fire department's first response system that includes AMR. While we encouraged the County to change their ordinance to permit our approach, we abandoned hope that any such a change could be put into place in time to provide a realistic alternative to the Gresham contract (which includes the AMR service).

Without question, many calls are EMS or "rescue"-related, as in vehicle accidents. Very few are fire-related. In fact, they get far more false alarm calls than fire calls. But even if the County ordinance was changed to allow us to contract directly with AMR for non-fire responses, it is important to recognize that many non-fire responses typically require support of a variety of critical services that AMR does not provide. The public takes these for granted, but they including incident command and control, assessing the entire incident, securing the scene to ensure the safety of the first responders and the public, hazardous waste management, site cleanup, and many other functions depending on the incident. AMR provides high-level medical support, but they don't provide any of these other functions. The data we receive is not fine-grained enough to interpret how many calls currently do not require such additional services, though there appear to be many.

Gresham also provides Fire Marshall services within the existing contract. There is some interest in dropping these from the contract, though providing better quality services may be a more cost-effective approach than contracting for these services elsewhere.

We proposed extending the contract for 1 or 2 years on the existing contract terms and conditions, but Gresham rejected that option with the frank admission that it would only give us more time to develop an alternative service provider. The District 10 discussion above proves that Gresham is keenly aware of our interest in finding an alternative (no surprise as Erik Kvarsten actively worked to that end when he was Troutdale City Administrator). We may have some leverage to get a 3 or 4 year contract, but that has not yet been discussed.

Fire Service

Service to Wood Village, Fairview and Troutdale

Background

- Overview
 - Historic Service through Multnomah County Rural Fire District #10
 - Voters opt out in 80's
 - Contract with Gresham
 - Current Agreement Expires June 30, 2015



Evaluating the Fire Service

- ▣ Fairview, Troutdale, Wood Village MOU; Fire Study



- ▣ Intent
 - ▣ Evaluate Current Service
 - ▣ Identify Alternatives

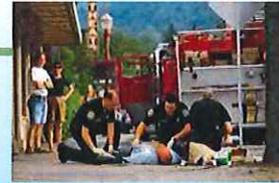
Key Findings



1. Emergency Medical Dominates Responses
 - ▣ 74% of all service calls are for EMS; 88% of field service time is for EMS.
 - ▣ Residents of the Three Cities call for EMS 5 times a day, but only 2 times a day for fires and other services.
 - ▣ A structural fire in the Three Cities occurs about once every 25 days.
2. High professional standards; well-integrated between fire, ambulance and police responders; configured and operated on the basis of "fire" responses, not medical needs.



Key Findings



3. Gresham FES is a low-cost provider.
4. Three Cities residents are receiving services 20-30% less than Gresham and RFD10 residents.
5. Three Cities residents use roughly comparable levels of fire/EMS services relative to their Gresham counterparts
6. Three Cities residents receive lower service levels than most other users of the Gresham system.
 - For Priority 1 medical more calls take 6 minutes or longer and fewer calls are responded to in 4 minutes or less.

Key Findings



7. The location of the stations, and “overlapping” calls stretch system reliability and increase response times.
8. If the Three Cities negotiate a new agreement :
 - Require basic coverage standards documents, a performance improvement plan, performance measurement and reporting.
9. There are several viable service delivery options:
 - Equivalent or even better service levels, though at potentially higher costs.
10. Most options, especially those involving the Three Cities only, require new capital costs and present significant operational challenges, including overlap of costs.

Three Cities Fire and EMS Service

■ **The Three Cities receive integrated service from multiple providers**

■ **Gresham FES** delivers:

- “first response” medical and fire services
- fire and incident response surge capacity
- fire marshal and fire prevention services



■ **AMR Ambulance**, through a county-wide contract, provides back-up medical response and patient transport services



■ **City of Portland Bureau of Emergency Communications (BoEC)** provides 911 dispatch services

- Mutual aid agreements with Portland, Boring, Hoodland, Clackamas, RFD 14 Corbett

Three Cities Finances: Current Payment Rates

■ **Payments by the Three Cities to Gresham for fire/EMS**

	2012-2013	2013-2014	2014-2015
Troutdale	\$1,561,441	\$1,623,899	\$1,688,855
Fairview	\$ 774,485	\$ 805,464	\$ 837,683
Wood Village	\$ 369,158	\$ 383,924	\$ 399,281

■ **Relative contribution rates:**

- Troutdale = \$1.40 / \$1,000 AV
- Fairview = \$1.29 / \$1,000 AV
- Wood Village = \$1.50 / \$1,000 AV

Fire Bargaining Team

■ Wood Village:

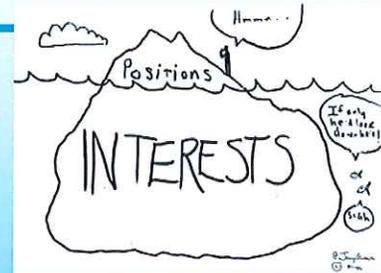
- Bill Peterson, City Administrator
- Tim Clark, City Councilor (Council President)

■ Fairview:

- Samantha Nelson, City Administrator
- Steve Owen, City Councilor(Council President)

■ Troutdale:

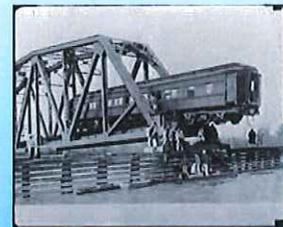
- Craig Ward, City Manager
- Glen White, City Councilor
- Larry Morgan, City Councilor



Status of Other Alternatives

■ All potentials rely on comparative to Gresham cost

- Fire District 10
- Fire District 14
- Direct EMS Response; Fire response separate
- State Fire Marshal
- Conflagration Act



■ Essentially all PSU identified options have significant complications

Chronology

- ▣ Tri Cities initiate bargaining with “Statement of Principals”
 - ▣ Includes current rate of \$1.38; statements of service levels; governance
- ▣ Gresham Responds
 - ▣ \$1.80 /\$1000 equivalency (not property tax based, but an equivalency)
 - ▣ Escalation at 4.33% annually
 - ▣ General Statement about Service Levels
- ▣ Tri Cities Respond, seek short term continuation of current
- ▣ Bargaining Session
 - ▣ Gresham agrees to provide formal proposal
 - ▣ Rejects short term solution or “disaggregation”
- ▣ Formal Proposal Received in December of 2014

The Current Proposal

- ▣ Term: 10 yrs
- ▣ Equalized Rate \$1.74/\$1000
- ▣ Discount for Service Level 7.5%
- ▣ Contract Proposed Rate \$1.61
- ▣ Phase in over 2 years, first year at \$1.44
- ▣ Rolling three year average adjustment after year 2
- ▣ Enhanced performance reporting, no specified standards or \$ impacts



Costing the Gresham Proposal

City	2014-15 Actual			2015-16		2016-17			2016-2017		
	Payment	Assessed	Yr. 1	Assessed	Dollar Impact	Yr 2	Assessed	Dollar Impact	Yr3	Assessed	Dollar Impact
Fairview	837,683	634,983,720	914,377	654,033,232	76,694	1,089,006	676,401,168	174,629	1,121,676	696,693,203	32,670
Troutdale	1,688,855	1,278,870,040	1,841,573	1,344,092,412	152,718	2,272,188	1,411,297,033	430,615	2,385,798	1,481,861,884	113,610
Wood Village	399,281	253,747,190	365,396	266,688,297	-33,885	450,837	280,022,712	85,441	473,378	294,023,847	22,541
	2,925,819	2,167,600,950	3,121,346	2,264,813,940	195,527	3,812,031	2,367,720,912	690,685	3,980,852	2,472,578,935	168,821

Status Today

- Proposal Costing
- Evaluating Strategies
- Seek Direction from Bargaining Team
- Make sure all three cities stay united

CONTRACT TERMS PROPOSAL

SOME PRINCIPLES TO INCLUDE IN NEW CONTRACT

- Enhanced Respectful Relationship and Communication to City Elected Officials in Public Forum
- Improve Reporting and Detailing of Reports for “Calls for Service” and “Response Times”
- Complete a Standards of Coverage Document
- Require printed and verbal detailed annual reporting

BASE FACTS PER PSU REPORT ETC.

- Three cities report very few, if any, complaints in regards to fire services over the years
- Gresham is low cost provider for similar services in other areas of the state (Salem, Medford, Hillsboro, Tualatin Valley F&R)
- Three Cities residents pay less per \$1,000 of assessed value than Gresham Residents

- Decreased response time to outer reaches of Blue Lake in Fairview and Troutdale Bluffs were a “surprise” revelation from PSU study though “facts” of call response time decrease was not previously tracked
- Gresham has complete operational control and associated responsibility

- Gresham's growth and size will outpace smaller three cities
 - Three Cities demand on Gresham system will remain relatively flat; while Gresham's demand on its own system will increase

- Cities desire predictable cost tied to actual cost of providing services and depth of resources to Cities

Current Rates Paid by residents per \$1,000 of AV
for Gresham Fire Services:

Wood Village:	\$1.55
Fairview:	\$1.32
Troutdale:	\$1.32
Fire District 10:	\$1.90
Gresham:	\$2.16

(includes overhead and other cost not distributed to Cities or FD 10)

Proposals Progression:

October 6, 2014:

Three Cities send letter of proposed terms/issues to be addressed to City of Gresham for a new contract

October 21, 2014:

Letter from City of Gresham proposing an equitable rate across all jurisdictions of

\$1.80 per \$1,000 of AV

(takes grand total of cost and simply distributes it out across the 4 cities, excluding FD 10)

- In response to October 21 letter, three cities requested additional information from Gresham to explain financial methodology behind rate suggested.
 - Frank Ray, Gresham Fire Budget Analyst met with Bill Peterson and Samantha Nelson and supplied data and details. Financial analysis was conducted.

- December 5, 2015- Technical Team met at City of Gresham City Hall to discuss contract. Multiple issues discussed including (but not limited to):
 - marginal cost,
 - fire inspector services,
 - standards of coverage,
 - communication and reporting,
 - cost control, accountability, predictability,
 - cost methodology.
 - Gresham proposed \$1.63 per \$1,000 of AV

- December 18, 2015:

Letter received from Gresham proposing an additional rate decrease to \$1.61 per \$1,000 AV with a stair-stepped approach:

Year 1: \$1.44

Year 2: \$1.61

- Technical Team continued to analyze accounting and requesting additional information from Gresham. Specifically, requested all jurisdictions include Urban Renewal amounts into AV rate utilized for calculation.
- Added value to City of Gresham-\$222,690,321 AV rate calculation

Current Contract Continued:	4.0%	4.0%	4.0%	4.0%	4.0%		
	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
Wood Village	399,281	415,252	431,862	449,137	467,102	485,786	
Fairview	837,683	871,190	906,038	942,279	979,971	1,019,169	
Troutdale	1,688,855	1,756,409	1,826,666	1,899,732	1,975,721	2,054,750	
Increase from Prior Year						Total	
Wood Village		15,971	16,610	17,274	17,965	18,684	86,505
Fairview		33,507	34,848	36,242	37,691	39,199	181,486
Troutdale		67,554	70,256	73,067	75,989	79,029	365,895
							633,887

"True Up" in 1st Year:	18.0%	4.0%	4.0%	4.0%	4.0%		
	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
Wood Village	399,281	471,152	489,998	509,598	529,981	551,181	
Fairview	837,683	988,466	1,028,005	1,069,125	1,111,890	1,156,365	
Troutdale	1,688,855	1,992,849	2,351,562	2,774,843	3,274,315	3,863,691	
Increase from Prior Year						Total	
Wood Village		71,871	18,846	19,600	20,384	21,199	151,900
Fairview		150,783	39,539	41,120	42,765	44,476	318,682
Troutdale		303,994	358,713	423,281	499,472	589,377	2,174,836
							2,645,418

UR Calculation and Fixed AV Rate reaching 1.61	1.44	1.61	1.61	1.61	1.61	1.61	
	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
Wood Village	399,281	371,013	435,554	457,332	471,052	485,183	
Fairview	837,683	914,377	1,052,994	1,089,006	1,121,676	1,155,326	
Troutdale	1,688,855	1,856,715	2,179,706	2,266,894	2,357,570	2,451,873	
Increase from Prior Year							Total
Wood Village		(28,268)	64,541	21,778	13,720	14,131	85,902
Fairview		76,694	138,617	36,012	32,670	33,650	317,643
Troutdale		167,860	322,991	87,188	90,676	94,303	763,018
							1,166,563

UR Calculation and Fixed AV Rate:	1.44	1.59	1.59	1.59	1.59	1.59	
	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
Wood Village	399,281	371,013	430,144	451,651	465,200	479,156	
Fairview	837,683	914,377	1,039,913	1,075,478	1,107,742	1,140,974	
Troutdale	1,688,855	1,856,715	2,152,629	2,238,734	2,328,283	2,421,415	
Increase from Prior Year							Total
Wood Village		(28,268)	59,131	21,507	13,549	13,956	79,875
Fairview		76,694	125,536	35,565	32,264	33,232	303,291
Troutdale		167,860	295,914	86,105	89,549	93,132	732,560
							1,115,726

PSU Lowest Cost Model Alternate 2	\$ 1.98	\$ 1.98	\$ 1.98	\$ 1.98	\$ 1.98	\$ 1.98	
	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	
Wood Village	399,281	510,143	536,161	562,969	579,858	597,253	
Fairview	837,683	1,257,268	1,294,986	1,339,274	1,379,453	1,420,836	
Troutdale	1,688,855	2,552,983	2,680,632	2,787,857	2,899,372	3,015,346	
Increase from Prior Year							Total
Wood Village		110,862	26,018	26,808	16,889	17,395	197,972
Fairview		419,585	37,718	44,288	40,179	41,383	583,153
Troutdale		864,128	127,649	107,225	111,515	115,974	1,326,491
							2,107,616

- Summary:

- Proposed \$1.80
- Proposed \$1.74
- Proposed \$1.63
- Proposed \$1.61
- Proposed Counter : \$1.55-\$1.59

Other Proposed Terms from Gresham

- Gresham has administrative and operational control
- Services Provided:
 - Fire Suppression, Fire Prevention, Emergency Medical
 - Specialty Rescue and Response Services- Regional HAZMAT, Water Rescue, Technical Rescues, Urban Search and Rescue for structural collapse, Chemical, Biological, Radiological, Nuclear, Explosive Response including mass casualty

- Fire Prevention Services- review of building and construction plans
- Fire Investigations
- Fire Code Review and Fire Ordinance Review for Cities
- Fire Prevention and Education Services- community events, civic centers, schools, etc.

- Reporting-
 - Monthly reporting
 - Management Reports including
 - Response Times
 - Number of calls broken by type
 - Program-level property loss and death statisticsInformation regarding significant events
- Be available upon request for further indepth review

Performance:

- Immediate notification of major system failures etc.
- Debriefs
- Complaints referred directly to Fire Chief
- Annual Council Presentations

Next Steps

- Counter Proposal To Gresham with payment rate terms
- If accepted, pursue review and provide detailed contract language
- Submit draft contract to City Council elected bodies for consideration