



**PUBLIC SAFETY SERVICES  
DELIVERY WORKING  
GROUP**

**November 13th , 2023**

Regular Meeting | 6:30 p.m.

Troutdale Police Community Center – Kellogg Room  
234 SW Kendall Ct, Troutdale, OR 97060

**Agenda**

1. Call to Order & Roll Call
2. Public comment
3. Consent Agenda:
  - 3.1 Minutes: October 23<sup>rd</sup>, 2023, Regular Meeting.
4. Review of Charge from City Council
5. Finalize recommendations to Council.
6. Committee Member Comments
7. Adjournment

**Participation**

The public may attend the meeting in person or via Zoom. Please email [info@troutdaleoregon.gov](mailto:info@troutdaleoregon.gov) to request Zoom meeting access credentials.

This meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours prior to the meeting to: [info@troutdaleoregon.gov](mailto:info@troutdaleoregon.gov) or 503-674-7258.

**DRAFT**

**MINUTES**  
**Public Safety Services Delivery Working Group**  
**Troutdale Police Community Center – Kellogg Room**  
**234 SW Kendall Court**  
**Troutdale, OR 97060**

**Monday, October 23, 2023 – 6:30PM**

**1. Call to Order & Roll Call**

Vice Chair Carol Allen called the meeting to order at 6:30pm.

**PRESENT:** Vice Chair Carol Allen – Public Safety and Equity Advisory Committee, Twilla Harrington – Public Safety and Equity Advisory Committee, Randy Lauer – Mayor, Rich Allen – Budget Committee, Tanney Staffenson – Budget Committee, and Victoria Rizzo – Public Safety and Equity Advisory Committee; and Chair Jordan Wittren – City Councilor (6:33pm on Zoom).

**ABSENT:** None.

**STAFF:** Ray Young, City Manager

**GUESTS:** Philip Morley, Fairview City Manager; Keith Kudrna, Fairview Mayor; and Paul Wilcox, Troutdale Resident.

**2. Public Comment**

None.

**3. Consent Agenda:**

**3.1 Minutes:** August 9, 2023, Regular Meeting; & September 27, 2023, Regular Meeting.

**MOTION:** Randy Lauer moved to adopt the minutes from August 9, 2023 and September 27, 2023. Seconded by Rich Allen. Motion passed unanimously.

**4. Discussion of Police Service Considerations**

**4.1 Dave Nelson, former Troutdale Police Chief and City Manager**

**4.2 Robin Sells, former Gresham Police Chief**

**4.3 Monte Reiser, former Chief Deputy MCSO and Troutdale Police Chief**

Dave Nelson, former Troutdale Police Chief and City Manager, shared that he believes in local control with a local police department. He also expressed the following items that he believes should be considered:

- Number of FTE's (what the City had versus what they are getting from MCSO)
- Salaries (are you saving money if all Troutdale officer received a pay increase at MCSO)
- Any City retained costs (BOEC, etc.)

- Services received (now vs what you had)
- Calls for service (are the response times being maintained, are staffing levels sufficient or do they need to be increased)

Robin Sells, former Gresham Police Chief, shared her perspective on the idea of Gresham taking on police services in Troutdale. Gresham has a problem with staffing, they are down 10 employees which would put them at 119. Previously they were at 136 employees and study that was constructed showed that number was not enough. She believes that Gresham could do a great job and absorb Troutdale into one of their districts. But she wasn't sure if they could staff that and on a regular basis. The idea of a 3-city option is a great idea, most communities want their own police department and officers that they know. In a contract you won't get that same feel. If you do a 3-city option, can you match the service you are getting from MCSO as far as training, equipment, etc.? If you start your own, don't think that those deputies will come over, they have great benefits and a good salary.

Monte Reiser, former Chief Deputy MCSO and Troutdale Police Chief, shared his perspective on living through the transition of the contract. Part of the discussion was that Troutdale had a staffing and fiscal issue. Also what could the city get in terms of service delivery that they aren't already getting at a better cost. When looking at service delivery you should go with the best cost for an improved service delivery. The benefits of advanced training, HR support, and the County being self-insured were part of the initial contract discussion. There was also a concern of lack of 24/7 supervision. Doing a proper audit of services should take place to determine where Troutdale is at, what is the benefit now, and making sure you understand what is or is not working in the contract. Service delivery is what you want to enhance, you want it to be a better model of law enforcement and be cohesive.

Ray Young, City Manager, stated it sounds like the Council will ultimately have to answer how do you get the benefits of the size of Multnomah County Sheriff's Office or Gresham Police Department with some improved level of local control and at a price that we can afford.

Dave Nelson also mentioned another consideration would be the statistic of what level of crimes are being investigated and what the clearance rate is and if some crimes are not being investigated.

Rich Allen asked the panel what are the top things they'd do to improve public safety in this area?

Monte Reiser replied maintaining minimum staffing levels.

Robin Sells mentioned community engagement and having a district attorney that is willing to prosecute all levels of crime.

Dave Nelson mentioned the amount of discretionary time officers have versus the non-discretionary time that they have as well as the need for a new district attorney. Another issue is legislative changes that are impacting law enforcement across the state.

## **5. Discussion of Additional Information related to Police Service**

The group discussed the following additional information that should be considered:

- Are there other community services included in our contract in addition to policing (Neighborhood Watch)?
- If Troutdale no longer contracts with MCSO, what minimum levels of service/patrol will be given to Troutdale as a city within Multnomah County?
- Cities smaller and larger than us have their own police department, how do they do it if this is so complicated?
- Look at the services we are getting from BOEC.
- What levels of service are we getting?

Ray Young will be preparing lists of police and fire considerations that have been brought up for the working group to discuss at the next meeting and use to create their report on to bring to Council.

Philip Morley, Fairview City Manager, and Keith Kudrna, Fairview Mayor, shared that they are facing the same issues as Troutdale and value exploring collaborating on fire and police with the 3 cities.

## **6. Set next meeting date to finalize recommendations to Council**

The Group set the next meeting for Monday, November 13th.

## **7. Committee Member Comments**

The working group thanked all of the presenters, staff and City of Fairview representatives for their participation.

## **8. Adjournment**

**MOTION: Randy Lauer moved to adjourn. Seconded by Victoria Rizzo. Motion passed unanimously.**

Meeting adjourned at 8:49pm.

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Jordan Wittren, Chair

Dated:

**ATTEST:**

\_\_\_\_\_  
**Sarah Skroch, City Recorder**

**DRAFT**

## **RESOLUTION NO. 2578**

### **A RESOLUTION CREATING THE AD HOC PUBLIC SAFETY SERVICES DELIVERY WORKING GROUP.**

#### **THE TROUTDALE CITY COUNCIL FINDS AS FOLLOWS:**

1. That the delivery of public safety services, fire and emergency medical services and law enforcement services, is a core responsibility of local government.
2. That fire and emergency medical services have been, and are currently, being successfully delivered by the Gresham Fire and Emergency Services Department through an Intergovernmental Agreement (IGA) with the City of Gresham.
3. That law enforcement services have been, and are currently, being successfully delivered by the Multnomah County Sheriff's Office through an IGA with the Multnomah County.
4. That both of these essential public safety IGA's are of significant annual costs and use of Troutdale citizens taxes, and renegotiation of the IGA's is necessary prior to their scheduled expiration on June 30, 2025.
5. That the Troutdale Budget Committee unanimously passed a motion on April 20, 2022 requesting the City Council to create an ad-hoc committee to review these public safety delivery options; and the Public Safety and Equity Committee is responsible for "evaluating ... matters relating to public safety, including law enforcement, fire and medical services...".
6. That an ad hoc working group to conduct research of potential options for delivery of these public safety services will serve a valuable, necessary and authorized public purpose, and that doing so is in the best interest of the City.

#### **NOW, THEREFORE, BE IT RESOLVED BY THE COUNCIL OF THE CITY OF TROUTDALE:**

Section 1. In recognition of the above findings, and to honor the request of the Budget Committee and charge to the Public Safety and Equity Committee, the ad hoc Public Safety Services Delivery Working Group (PSWG) is hereby created.

Section 2. The PSWG is tasked with identifying what questions should be considered in preparing for the upcoming IGA renegotiations, to gather the necessary information to address those questions, and request the retention of consultants or studies to assist in

the gathering of information. PSWG shall report their findings to the City Council on September 27<sup>th</sup>, 2023, but shall make no recommendations.

Section 3. The PSWG meetings, and work, shall conducted pursuant to TMC 2.20.040 and TMC 2.20.060, the same as if they were a city committee.

Section 4. The PSWG shall initially be composed of 7 members. The Public Safety and Equity Advisory Committee shall appoint from its members 3 members to the PSWG. The Budget Committee shall appoint from its members 2 members to the PSWG. The City Council will appoint 2 Council members to the PSWG. All appointments shall be completed by December 15<sup>th</sup>, 2022.

Section 5. The PSWG shall begin meeting in January 2023 and shall meet as often as they deem necessary to complete its task.

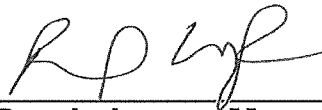
Section 6. The PSWG shall expire on September 27, 2023, and shall turn over all of their work product to the City Manager and the City Council.

Section 7. This Resolution shall take effect immediately upon adoption.

**YEAS: 4**

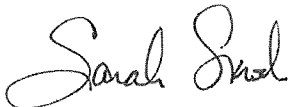
**NAYS: 3** Councillor White, Councillor Moon, Councillor Ripma

**ABSTAINED: 0**



**Randy Lauer, Mayor**

**Date: September 28, 2022**



**Sarah Skroch, City Recorder**

**Adopted: September 27, 2022**

**Recommendations to City Council from the Public Safety Working Group regarding information to be gathered to assist in determining the best path forward for Troutdale Fire Protection July 1<sup>st</sup>, 2025, forward.**

1. Review current service levels and response times and determine what is desirable.
2. Request a consultant to determine likely financial impact of voter approved new fire district or annexation into Fire District 10. Impact on citizens and the City's General Fund.
3. Request a bid from City of Gresham for new 10-year fire contract.
4. Request a bid from City of Gresham for "rolling" one year fire contracts pending Gresham's decision on future financing of fire services, or a fire district.

**Recommendations to City Council from the Public Safety Working Group  
regarding information to be gathered to assist in determining the best path  
forward for Troutdale Law Enforcement July 1<sup>st</sup>, 2025, forward.**

1. Review/hire consultant to compare current service level, get information from similar sized cities regarding service levels and determine what is desirable/recommended.
2. If increasing LE coverage in Troutdale is desirable, consider the type and cost of lower cost alternatives to sworn LE personnel for LE duties not requiring sworn LE personnel. (Park Rangers, more code compliance FTE, private security for parks and other areas, neighborhood watch, redlight cameras, etc.)
3. After desired FTE/level of service determined, request a bid from City of Gresham for “desirable” level of sworn LE services.
4. After desired FTE/level of service determined, request a bid from Mult County for “desirable” level of LE services.
5. Request a consultant to prepare estimate for one time startup costs to re-create the Troutdale Police Department and annual General Fund budgetary cost of a TPD at the desirable LE service level.
6. If alternatives to sworn officers is suggested, ask for a determination of cost.
7. Get a report from MCSO, if available, of the current comparison of “discretionary” v. “non-discretionary” time for patrol deputies in Troutdale.
8. Get a report from MCSO, if available, of what percentage of time is in district v. out of district for patrol deputies in Troutdale.



9. Determine what is a “baseline” of LE service that a Multnomah County resident receives v. what we currently receive under our IGA.
10. Review our current IGA to determine what terms need greater clarification to insure as much “control” and value as possible in a future contract.

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